



**MEETING MINUTES  
BOARD OF DIRECTORS (BOARD)  
Wednesday, July 12, 2006  
9:00 a.m.  
PPACG Conference Room**

**MEMBERS PRESENT**

El Paso County  
City of Colorado Springs  
City of Woodland Park  
Teller County  
City of Colorado Springs  
City of Colorado Springs  
City of Fountain  
City of Manitou Springs  
Colorado Transportation Commission  
El Paso County  
El Paso County  
Military Representative  
Public Transportation Representative  
Town of Monument  
Town of Palmer Lake

**MEMBERS ABSENT**

Air Quality Control Commission  
City of Cripple Creek  
City of Victor  
Park County  
Town of Alma  
Town of Calhan  
Town of Fairplay  
Town of Green Mountain Falls

**GUESTS**

Ms. Electa Beckner  
Mr. Craig Blewitt  
Mr. Chuck Brown  
Ms. Michele Carvell  
Mr. Mark Cerda  
Ms. Corinne Donahue  
Mr. Dirk Draper  
Ms. Cheryl Everitt  
Mr. Mickey Ferrell  
Mr. Brett Gracely  
Mr. Charles Gustafson  
Mr. Bill Hethcock

**REPRESENTED BY**

Commissioner Wayne Williams, Chair  
Councilmember Jerry Heimlicher, 2<sup>nd</sup> Vice Chair  
Mayor Gary Crane, Secretary  
Commissioner Jim Ignatius, Treasurer  
Vice Mayor Larry Small  
Councilmember Darryl Glenn  
Councilmember LeNore Ralston  
Mayor Marcy Morrison  
Commissioner Terry Schooler  
Commissioner Sallie Clark  
Commissioner Dennis Hisey  
Dr. Robert Stein  
Dr. James Null  
Mayor Byron Glenn  
Mayor Malcom "Max" Parker

**REPRESENTED BY**

Commissioner Chris Neumann  
Mayor Ed Libby  
Mayor Kathy Justice  
Coroner Sharon Morris  
Mayor Mark Dowaliby  
Mayor Gary Reimers  
Mayor Fred Boyce  
Mayor Tyler Stevens, 1st Vice Chair

PPACG Regional Advisory Council  
City of Colorado Springs  
Springs Toll Road  
Pikes Peak Country Attractions Association  
Colorado Springs Utilities  
City of Colorado Springs  
CH2M Hill  
Wilson & Company  
Colorado Department of Transportation  
Colorado Springs Utilities  
Wilson & Company  
Gazette

Mr. Bob Mora	Colorado Department of Transportation
Ms. Wendy Pettit	Colorado Department of Transportation
Ms. Luanne Rubey	Terra Nova Engineering, Inc.
Mr. Jim Schultz	City of Woodland Park
Ms. Janet Stephens	El Paso County
Mr. Bob Torres	Colorado Department of Transportation
Ms. Anne Traver	Citizen
Mr. Robert Vinton	Colorado Department of Transportation
Mr. Dave Watt	Colorado Department of Transportation
Mr. Bob Willard	Gold Hill Mesa

### **STAFF**

Mr. Robert MacDonald, Executive Director  
Mr. Craig Casper, Transportation Director  
Mr. Mike Decker, PPAAA Director  
Ms. Mary Frye, Transportation Planner  
Mr. Aaron Klibaner, Regional Planning Manager  
Ms. Barb Louricas, Executive Secretary  
Mr. Rich Muzzy, Environmental Program Manager  
Mr. Jason O'Brien, Transportation Planner  
Ms. Yolanda Roberts, Transportation Technician  
Ms. Margaret Shelton, Accounting/HR Manager

### **06-110 INTRODUCTIONS & CALL TO ORDER**

Commissioner Williams established a quorum for the Board of Directors. The meeting was called to order at 9:00 a.m.

### **06-111 AGENDA APPROVAL**

Mr. Rob MacDonald requested that a "Resolution Supporting the Allocation of Matching Funds for the Front Range Express Bus Service" be added to the agenda as Agenda Item No. 6H.

Commissioner Ignatius made a motion to approve the agenda with the addition of Item No. 6H. Mayor Crane seconded the motion. The motion passed by unanimous vote.

### **06-112 PUBLIC COMMENT OF ITEMS NOT ON THE AGENDA**

There were no comments.

### **06-113 APPROVAL OF BOARD MINUTES FROM THE JUNE 14, 2006 MEETING**

Mayor Crane made a motion to approve the June 14, 2006 minutes. Councilmember Glenn seconded the motion. The motion passed by unanimous vote.

## **06-114 CONSENT CALENDAR**

The following items were acted on as a whole by the Board:

- Membership Appointments:
  - Regional Advisory Council
  - Specialized Transportation Advisory Subcommittee
  - Transportation Enhancement Subcommittee
- FY-2007 Through FY-2012 Transportation Improvement Program Amendment #1
- Site Application for Development of Wal-Mart Lift Station and Expansion of the Southside Lift Station

Commissioner Ignatius made a motion to approve the items on the consent calendar. Mayor Morrison seconded the motion. The motion passed by unanimous vote.

Commissioner Williams presented Ms. Mary Frye with a plaque commemorating her 20 years of employment at PPACG.

Introductions were made.

## **06-115 2006 PPACG BUDGET AMENDMENT**

Ms. Margaret Shelton, PPACG Accounting/HR Manager, discussed the amendment to the 2006 budget. Ms. Shelton reported that increases in grants were received for Area Agency on Aging, Transportation, and Environmental Programs.

Commissioner Ignatius made a motion to adopt the revised 2006 annual budget and authorize the revised 2006 Budget Resolution be signed by the Chair, Treasurer, and Executive Director. Mayor Parker seconded the motion. The motion passed by unanimous vote.

## **06-116 REVISED 2030 SMALL AREA FORECAST**

Mr. Craig Casper, PPACG Transportation Director, indicated that the 2030 Small Area Forecast was updated to include the specific increase in population for the military families moving into the region. Mr. Casper said that action will allow the numerous Environmental Assessments to continue in a timely manner.

Mayor Morrison made a motion to release the draft revisions to the 2030 Small Area Forecast for public review and comment until August 8, 2006. Vice Mayor Small seconded the motion. The motion passed by unanimous vote.

## **06-117 RESOLUTION OPPOSING AMENDMENT 38**

Mr. MacDonald indicated that a draft resolution in opposition of Amendment 38 was in the Board packet and highlighted recommended changes contained in a revised version of the resolution distributed to the Board members.

Vice Mayor Small and Mayor Crane cited reasons why a November-only election would not be acceptable for the municipal entities.

Commissioner Clark made a motion to approve the Resolution Opposing Amendment 38 with the following changes: 1) Eighth Whereas statement should end after “one subject”; 2) Twelfth Whereas statement should include “with the exception of primaries” after the word “November”, and 3) Last Whereas statement should read “the Pikes Peak Region” in the place of the words “Colorado Springs”. Councilmember Ralston seconded the motion. The motion passed by unanimous vote.

Vice Mayor Small asked that any item that has been distributed in the Board packet not be changed before input by the full Board of Directors. Councilmember Ralston requested that the current process be addressed at the next meeting of the Board of Directors. Mr. MacDonald stated that this item would be placed on the agenda for the next Board meeting.

Councilmember Heimlicher requested that PPACG staff monitor the petition for the “heat amendment proposal” that is being circulated for signatures to be put on the November ballot. Mr. MacDonald said there would be summary information and potential impacts in the next Board packet.

### **06-118 RESOLUTION OF SUPPORT FOR THE REGIONAL NATIONAL VETERANS CEMETERY**

Mr. MacDonald said that the Resolution of Support for the Regional National Veterans Cemetery was requested by Councilmember Glenn at last month’s Board meeting.

Councilmember Glenn made a motion to approve the Resolution of Support for the Regional National Veterans Cemetery. Commissioner Hisey seconded the motion. The motion passed by unanimous vote.

### **06-119 2007 LONG-RANGE TRANSPORTATION PLAN UPDATE: DRAFT VISION, MISSION AND PRINCIPLES**

Ms. Mary Frye, PPACG Transportation Planner, reported that efforts have started for the 2007 Long-Range Transportation Plan (LRTP), which describes multi-modal transportation facilities that will be constructed in the region during the next 20 years. SAFETEA-LU (Safe, Accountable, Flexible, Efficient Transportation Equity Act: A Legacy for Users) requires additional planning requirements to be implemented before the current LRTP expires in October 2007. Ms. Frye indicated that components being developed are the Small Area Forecast, non-motorized transportation plan, human services transportation coordination plan, and updating the regional travel model.

Ms. Frye said that phase 1 of the planning process is to develop the Vision, Mission, and Principles so that goals, objectives, and evaluation criteria can be identified. Ms. Frye requested that the Board approve the release of the Vision, Mission, and Principles for public comment.

Commissioner Williams requested that Principle #3 include military installations.

Vice Mayor Small made a motion to add the phrase “military installations” after the word “employment” in Principle # 3 and release the Draft Vision, Mission and Principles for public comment. Councilmember Heimlicher seconded the motion. The motion passed by unanimous vote.

### **06-120 SITE APPLICATION FOR NORTHGATE SMITH CREEK WASTEWATER LIFT STATION**

Mr. Rich Muzzy, PPACG Environmental Planning Manager, indicated that the proposed Northgate Smith Creek Lift Station will serve 49 single-family homes located in a 26-acre subdivision known as Morningview. The site is located within the City limits of Colorado Springs and will be operated by the

Colorado Springs Utilities (CSU). The proposed lift station is located 400 yards from an existing lift station that is owned and operated by Donala Water and Sanitation District (Donala).

Mr. Muzzy reported that the Donala Lift Station has additional excess capacity and could service the wastewater needs of the 49 homes. This would eliminate the need for the proposed Northgate Lift Station. Mr. Muzzy indicated that CSU and Donala have not reached consensus on an agreement.

Mr. Muzzy indicated that the site application is inconsistent with the PPACG Water Quality Management Plan also known as the 208 Plan. The 208 Plan states: “Where site conditions require wastewater collection and central treatment, efforts should be made to consolidate treatment plants. Consideration, however, needs to be given to protection of in stream flows. Every effort should be made to consolidate management agencies and special district boundaries where possible and financially feasible. At a minimum, proper long-term operation and maintenance should be the responsibility of an operating entity.”

Mr. Jim Schultz, Utilities Director for the City of Woodland Park, said he has been a long-term member of the PPACG Water Quality Management Committee (WQMC) and discussed the role of the 208 Plan to consider the interests of the citizens of the region and the developer. Mr. Schultz said that the lift station issue caused a split vote at the WQMC and the committee is making a recommendation to deny the approval of the lift station based on the 208 Plan goal to promote regionalization and consolidation.

Ms. Luanne Rubey reported that the cost of the proposed lift station is \$200,000.

Commissioner Williams asked if the water could be tracked for water rights purposes. Mr. Schultz indicated that it cannot be reasonably tracked.

Mr. Brett Gracely, Water Resource Manager for Colorado Springs Utilities, said that Donala’s Wastewater plant can either discharge wastewater to Monument Creek or reclaim the wastewater for non-potable usage. If wastewater were to be re-routed from the 49 homes in the Colorado Springs area to the Donala Lift Station, return flows would need to be tracked so that they would be able to be discharged to Monument Creek and not used for non-potable usage.

Commissioner Williams inquired if the cost would be more than \$200,000 to track the return flows. Mr. Gracely said the infrastructure is not in place to track the flows and the time constraints become an issue.

Mr. Steve Sharke, Developer with Piolan, Inc., indicated the parcel is located on the northwestern corner of Colorado Springs. Donala service area is located on both the west and north sides of the parcel and Smith Creek is on the south side of the parcel. Mr. Sharke said that the cost to capture the daily metering, telemetry, and modify discharge will cost more than the lift station. Mr. Sharke reported that a compromise solution has recently been reached between CSU and the developer and was unknown to the WQMC. In the event of an overflow, the discharges would be channeled by gravity into the Donala Lift Station which has excess capacity.

Vice Mayor Small indicated that there have been instances where Donala reached capacity and were not able to treat the demand they faced. Vice Mayor Small said that adding 49 homes may be adding too much to the Donala capacity. He said that the overflow agreement is a positive approach and proceeding with the lift station is acceptable.

Mr. Muzzy indicated that from a technical standpoint, PPACG staff believes that the two lift stations can be consolidated. The 208 Plan contains a policy that encourages the consolidation of wastewater

treatment facilities whenever feasible. Although the plan meets Regulation 22 standards, the lift station is inconsistent with the 208 Plan because it is 400 yards from another lift station.

Vice Mayor Small made a motion to approve the site application for the Northgate Smith Creek Wastewater Pump Station with the overflow agreement between Donala and CSU. Councilmember Heimlicher seconded the motion. The motion passed by unanimous vote.

A break was taken from 10:25 a.m. to 10:35 a.m.

## **06-121 RESOLUTION OF SUPPORT FOR REGIONAL TRANSPORTATION PRIORITIES**

Commissioner Williams requested Mr. Bob Torres, CDOT Director of Region 2, to give an update on the condition of State roads relative to recent rain storms. Mr. Torres said that 4.5 miles of SH 67 north of Woodland Park has been damaged, of which 2.5 miles will need total reconstruction at an estimated cost of \$5 million. The Governor declared emergency status which qualifies CDOT for full reimbursement of repair costs by Federal Highway Administration (FHWA). For any county roads, CDOT works as a liaison between the county and FEMA.

Mr. Craig Casper, PPACG Transportation Director, said that Long-Range Transportation Plan (LRTP) includes the entire I-25 corridor improvements and Powers Boulevard corridor improvements. The Transportation Improvement Plan (TIP) includes only the projects that have funds available.

Mr. Casper said that current funding priorities are \$70 million for the SH 16/I-25/Fort Carson Interchange improvements, \$220 million for I-25/Cimarron Interchange, and I-25 widening to six lanes from the northern terminus of COSMIX to Monument. Mr. Casper requested that the Board provide staff with direction on how to prioritize the regional projects.

Mr. Torres said that CDOT staff realizes that the number one priority for the region is the SH 16 project. Mr. Torres reported that the cost for the I-25 corridor has escalated from \$400 million to \$500 million because of 25% inflationary construction costs. The FY-07 projections for SB-01 funds are \$135 million that will be available for statewide strategic corridor projects, with 10% going to fund transit projects. Mr. Torres said that the Transportation Commission will likely select the I-25 project in Greeley as the number one priority in the State.

Mr. Torres said that the Transportation Commission is scheduled to discuss the BRRTA funding proposal for the Baptist Road project in August. He said that the funding proposal is for BRRTA to fund the up-front construction costs of the Baptist Road Interchange. CDOT would fund the principle in a later year and the interest payment would be funded by a 1% sales tax increase.

Mr. Torres said that the funding projections for SB-01 in FY-07 are \$135 million, FY-08 are \$100 million, and possibly nothing after FY-08. Mr. Torres requested flexibility when funding priorities so that the Town of Monument can be paid back by FY-2012. Mr. Torres said that he would like to spend some funding on design so that once funds become available, the projects will be ready for construction.

Mayor Glenn reported that a June 19 public hearing for the 1% sales tax increase was held and the citizens are supportive of a sales tax increase to get the Baptist Road Interchange constructed. Mayor Glenn requested a resolution be passed by the PPACG Board which states that the Baptist Road Interchange is a priority project of the Pikes Peak Region.

Councilmember Heimlicher made a motion to approve the Resolution Identifying Transportation Projects within the I-25 and Powers Boulevard State Strategic Corridors as follows:

1. I-25/SH 16 Interchange at Fort Carson
2. Widening of SH 16 between I-25 and SH 85/87
3. I-25/Baptist Road Interchange
  - I-25/US 24-Cimarron Street Interchange Project
  - I-25 Widening to six lanes from the COSMIX northern terminus to Interquest Parkway
  - Powers Boulevard/Stewart Avenue Interchange with Peterson Air Force Base
  - I-25 Widening to six lanes from Interquest Parkway to Monument
  - Powers Boulevard and North/South Carefree Interchange

Vice Mayor Small seconded the motion.

Commissioner Clark, Commissioner Ignatius, and Mayor Morrison all stated that the I-25/US 24-Cimarron Street Interchange is an important project for the Westside. Mayor Morrison said that she supports the work that has been done to advance the I-25/Baptist Road Interchange project and that it should be moved forward. Mayor Morrison indicated that the Cimarron Street Interchange remains a high priority also.

The motion passed by unanimous vote.

Mr. Bob Torres announced that he will be retiring from CDOT at the end of August.

#### **06-122 RESOLUTION OF SUPPORT FOR THE ALLOCATION OF MATCHING FUNDS FOR THE FRONT RANGE EXPRESS BUS SERVICE**

Commissioner Williams said that he requested the Resolution of Support for Front Range Express Bus Service (FREX). Commissioner Williams reported that there is a requirement that 10% of all SB-01 funds be allocated to Transit. He is on the State Task Force, representing the Pikes Peak Region, that is charged with allocating SB-01 funding for Transit. He requests that the Pikes Peak Region show support for the FREX project by passing the Resolution of Support because approximately \$20 million in funding is available statewide.

Councilmember Heimlicher made a motion to approve the Resolution Supporting the Allocation of Matching Funds for the Front Range Express Bus Service. Mayor Morrison seconded the motion. The motion passed by unanimous vote.

#### **06-123 US 24 CORRIDOR WEST ENVIRONMENTAL ASSESSMENT UPDATE**

Mr. Casper stated that in order for any improvements to be made in the corridor a signed environmental document is necessary. In order to get a signed environmental document the Federal government requires that the document identify an improvement that 'works' for the entire corridor. Mr. Casper then introduced CDOT Project Manager Mr. Dave Watt.

Mr. Chuck Gustafson, Wilson & Company, indicated that because of public input the Freeway alternative has been eliminated. The recommended alternative is the Midland Expressway, and the No-Build Alternative continues to be a second option.

Mr. Gustafson indicated that the Midland Expressway is an at-grade facility, which are intersections with traffic lights. The proposal adds one through lane in each direction from I-25 to Manitou Avenue. There will be curb and gutter with opportunities for landscaping upgrades. The Midland Expressway provides the greatest amount of access through the corridor. Mr. Gustafson provided detailed information on options for each intersection.

Commissioner Clark indicated that the Westside Idea Group is a community group that was organized to provide input on the US 24 West project. She reported that the first meeting will be held on Wednesday, July 19, 6 p.m., at Regional Building. Commissioner Clark indicated that the group is made up of members of the Chamber, EDC, elected officials, and citizens from the Westside.

Councilmember Heimlicher has a concern over the 40 businesses and 50 residences being impacted by the project. Councilmember Heimlicher suggested that the project be postponed until a time when the funding becomes available. Mr. Gustafson said that the potential impacts to residences and businesses were the worse case scenario. Councilmember Heimlicher requested that a realistic number of affected properties be made.

Mr. Dirk Draper, CH2M Hill, said the shelf life of an environmental document is typically 3-4 years. Elements of the project that will keep the document viable are right-of-way acquisition and safety improvements.

Mr. Torres indicated that phasing the construction of individual portions of the corridor over the next 20 years is likely. Determining the relative timing of each individual improvement is a standard practice when full funding is not available. Mr. Torres also indicated that the plan for the corridor is to first acquire the properties so that impacts to property owners will be reduced. Mr. Torres said that the US 24 corridor is especially important because it is the only major east-west corridor into the mountains for the Pikes Peak Region.

Mr. MacDonald stated that the PPACG Board will approve segments of the project as funding is identified in the 25-year Plan and six-year TIP so the public and business owners will have years of notice for funded projects along the corridor.

#### **06-124 DEPARTMENT OF DEFENSE, OFFICE OF ECONOMIC ADJUSTMENT GRANT**

Mr. Rich Muzzy reported that the updated OEA funding request is \$550-\$600,000. Ninety percent of the grant funding will come from the Department of Defense and 10% of funding will be through Colorado Department of Local Affairs and in-kind funding. Mr. Muzzy will send the second draft of the grant tomorrow to the Department of Defense unless he hears objections by the Board. There were no comments from Board members.

#### **06-125 STRATEGIC TRANSIT TASK FORCE UPDATE**

There were no questions.

#### **06-126 EXECUTIVE DIRECTOR'S REPORT**

There were no questions.

#### **06-127 COMMUNITY ADVISORY COMMITTEE REPORT**

There were no questions.

## **06-128 PPACG FINANCIAL REPORTS**

There were no questions.

## **06-129 MEMBER ENTITY ANNOUNCEMENTS**

Commissioner Clark stated that the agenda, minutes and meeting schedules were hard to find on the PPACG website and requested that easier access be made available to the public. Mr. MacDonald said he would review the website to implement the requested change.

## **06-130 ADJOURNMENT**

Commissioner Williams adjourned the meeting at 12:35 a.m.