MEETING AGENDA
JOINT LAND USE STUDY IMPLEMENTATION COMMITTEE
Thursday, January 23, 2019 - 2:00 PM – 3:30 PM
Main Conference Room, PPACG, 14 S. Chestnut St., Colorado Springs, CO

Snacks and beverages will be provided

1. CALL TO ORDER / QUORUM / INTRODUCTIONS
   A. Louis Littleton – Project Manager, Office of Economic Adjustment, Dept of Defense

2. AGENDA APPROVAL ☐

3. PUBLIC COMMENTS
   A. Topics not on the current agenda

4. MINUTES APPROVAL ☐

5. MANAGER’S REPORT
   Brian Potts, JLUS Program Manager

6. PRESENTATIONS
   A. Colorado Springs Airport Master Plan Update
      Travis Vallin and Tony Davis, JViation
      Kevin Keith, Planner, Colorado Springs Airport

7. ACTION ITEMS
   A. Peterson AFB/COS Airport Working Group Implementation ☐
      Brian Potts, JLUS Program Manager
   B. Air Force Academy Area Working Group Implementation ☐
      Ann Werner, JLUS Planner II
   C. Public Lands Working Group Implementation ☐
      Brian Potts, JLUS Program Manager

8. INFORMATION ITEMS
   A. Installation Reports (topics related to land use)
   B. Community Reports (topics related to land use)

9. ADJOURNMENT

10. FUTURE MEETING DATES:
    • Thursday, April 22, 2020,
    • Thursday, July 23, 2020
    • Thursday, October 22, 2020
Meeting Minutes of the
JLUS IMPLEMENTATION COMMITTEE
October 24, 2019
14:00

Link to meeting video: https://www.youtube.com/watch?list=PLusSahLFSnKB2P6arWc4mOw-z0xH2Vvyn&v=_7TiB0x0T4w

1. CALL TO ORDER / INTRODUCTIONS
   - Andy Pico called the meeting to order at 14:05
   - Attendance:
     
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<tr>
<th>Committee Members Present</th>
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<tr>
<td>Craig Dossey (EPC)</td>
<td>Dick Elsner (Park County)</td>
<td>John Maier (COS AAC)</td>
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<td>Tim Payne (Fremont)</td>
<td>Pueblo County TBD rep</td>
<td>Bill Nichols (COS AAC)</td>
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<td>Marc Dettenrieder (Teller County)</td>
<td>DMVA TBD rep</td>
<td>Mark Gebhart (EPC)</td>
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<td>Andy Pico (PPACG)</td>
<td>Reggie Ash (Chamber &amp; EDC)</td>
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<td>Judy Leonard (PWMD)</td>
<td>Bill Murray (COS CC)</td>
<td>Peter Wysocki (COS Alt.)</td>
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<td>Scott Hobson (City of Pueblo)</td>
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<td>Keith Klaehn (MDTF)</td>
<td>Carrol Harvey (WP CC)</td>
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<td>Col. Sam Johnson (PAFB)</td>
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<td>Col. Andre Johnson (USAFA)</td>
<td>Bill Gray (City of Cripple Creek)</td>
<td>Amy Kelley (USAFA)</td>
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<td>Heba Abelaal (US Sen C. Gardner)</td>
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<td>Rod Chisholm (Ft. Carson)</td>
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<td>Marcus Brubaker (US Cong Dist. 5-D. Lamborn)</td>
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<td>Annie Oatman-Gardner (US Sen. M. Bennet)</td>
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2. PUBLIC COMMENTS
   - No comments were made.

3. MANAGER'S REPORT
   - Brian Potts- JLUS Program Manager
     - Summary of Implementation Committee role
     - Regional mission-manage encroachment issues as needed
     - Progress metrics for Chapter 10 Implementation Strategies
     - Overview of Sept. 26, 2019 workshop for implementation best practices
Execution Planning Best Practices
- Prioritization of goals
- Evaluation of strategies and feasibility
- Connection of implementation and budgeting process
- Establishment of organizational cooperation
- Funding source identification
- Reporting, tracking, and timeframes

4. **PRESENTATION**
   - El Paso County Master Plan Update-Mark Gebhart
     - Brief overview of the process, consultant hired, steering committee members, non-steering committee members, and project timeframes.
     - Heba Abelaal commented that Space Force is looking at leased facilities off base as well as on base.

5. **ACTION ITEMS**
   A. Execution Planning Workshop Recap & Implementation
      - **Motion** by Keith Klaehn, Defense Mission Task Force, 2nd by Craig Dossey, El Paso County, to adopt, as written, “Alternative 1: Adopt the attached document “Collaborative Best Practices” as the agreed upon Guiding Principles for Implementation of the Colorado Springs Regional JLUS recommendations.” **Carried unanimously.**
   B. Creation of Working Groups
      - PAFB Subarea Plan Working Group
      - USAFA Subarea Plan Working Group
      - Public Lands Working Group
      - Discussion: PAFB may be doing an AICUZ and will work with the COS Airport. PAFB will want involvement in all three working groups. Have training areas in public lands.
      - Marc Dettenrieder expressed support of a Public Lands Working Group
      - Hal Alguire commented, should the USFS be part of the PAFB working group? USFS uses their refueling pad.
      - Craig Dossey noted adding Tri Lakes Chamber to the AFA working group.
      - Heba Abelaal noted adding Town of Monument to the AFA working group.
      - Scott Hobson noted that the Public Lands Working Group is a good addition and to pull in adjacent counties.
      - Keith Klaehn noted the 9 Nov 19 meeting at the State Land Board. Covers every base and training area
      - **Motion** by Craig Dossey, 2nd by Marc Dettenrieder, to approve the creation of the three working groups. **Carried unanimously.**

6. **INFORMATION ITEMS**
   - Installation Reports:
     - AFA: No updates
     - SAFB: Waiting for Space Force notice
     - PAFB: East Gate improvements
   - Community Reports:
     - Teller County, Marc Dettenrieder: Add JLUS Implementation members in attendance to minutes.
     - City of Pueblo, Scott Hobson: City of Pueblo doing and update in 2020 in conjunction with the 5-year LRTP update. Water plan included.
     - City of COS, Peter Wysocki, ITP Plan interviewed consultant today

7. **ADJOURNMENT**
   - Meeting adjourned at 14:52.
SUMMARY
The role of this group will be to fulfill “Grant Task 4: Peterson AFB Sub-area plan/mapping” through the support of and collaboration on the Colorado Springs Airport Master Plan update to ensure the continued operation of a safe, efficient, and environmentally compatible airport for civilian and military use. JLUS staff will apply the “Execution and Monitoring Plan - Collaborative Best Practices” approved by the JLUS Implementation Committee on October 24, 2019, to guide this working group and implement recommended JLUS actions associated with this task. JViation is the consultant selected by the Colorado Springs Airport to perform their airport master plan update. COS Airport and JViation will be completing most of the land use mapping and evaluation of compatible land use as part of their plan update process. This plan update was not originally anticipated when JLUS staff was preparing the JLUS report or this implementation grant; therefore, working group input as part of the airport master plan update will substitute for the original task of creating a separate sub-area plan by PPACG staff. Peterson AFB, airport planners, and JViation have discussed the early stages of the airport plan update process (presentation under prior agenda item) but our discussion today will be focused on what types of input/work the JLUS Peterson AFB/COS Airport Working Group could provide by examining technical issues such as specific zoning codes and military flight operations. This input will focus on supporting the long-term viability of airport and Peterson AFB flight operations by encouraging compatible development.

WORKING GROUP ACTIONS
Goal: The primary recommended JLUS action associated with this working group in coordination with JViation/COS Airport is “Action 2.2.12: Initiate sector (sub-area) planning to create interjurisdictional mapping of land uses by incorporating the Airport Master Plan, mission compatible land use evaluation of vacant parcels, areas of concern, and
recommendations on compatible development in key areas around Peterson AFB and the Colorado Springs Airport.”

Completion of the following associated recommended actions will result in the completion of Action 2.2.12:

1.2.3: Facilitate interjurisdictional mapping of land uses and vacant parcels near military installations to assist military-community coordination on mission support and compatible development
1.2.4: Incorporate military accident potential zone (APZ) standards into city and county GIS zoning codes and maps
2.2.1: Improve disclosure policies regarding military and flight operations in zoning documents and subdivision plats and include standardized language for avigation easements and plat notes
2.2.2: Educate local land use officials on the effects of incompatible development on military operations
2.2.13: Implement consistent and compatible zoning regulations for land areas within APZs
2.2.10: Manage encroachment issues from development that can interfere with operations on Runway 13/31 and special-use aircraft taking off in hot weather.
2.2.14: Limit commercial or industrial uses that pose a security threat to Colorado Springs Airport and Peterson AFB operations (storage, shipping, truck trailers, etc.)
1.3.3: Develop materials to educate real estate agents and developers about military operations and impacts, including at BLR and other areas where significant future growth may occur

Meeting #1 (mid-February): In preparation for this meeting, Peterson AFB and JViation will work on combining the military imaginary surfaces per “UFC 3-260-01 Airfield and Heliport Planning and Design, February 2019,” with the Part 77 Imaginary Surfaces that govern COS Airport. This will provide context as to how closely military flight surfaces and airspace needs vary from civilian standards. The resulting map and maps from the existing Airport Master Plan can be used to identify and discuss specific concerns such as:

- Documenting differences and similarities between military and civilian airspace requirements
- Any notable changes with development around the airport since the development of maps within the 2013 Airport Master Plan that have created new issues
- Parcels that could be a concern for operation of runway 13/31

JLUS staff will write up the results from this discussion in a partial draft report format and distribute it to the working group and JViation.

Meeting #2: Staff will work with JViation to compile county and city zoning codes that relate to the issues identified in meeting #1. This information will be provided to the working group to help identify opportunities within the zoning regulations/policies that could mitigate these issues and identify additional areas that may need more analysis.
Meeting #3: With an understanding of the zoning codes and how they relate to flight operations, the working group could identify what information the general public needs to know about flight operations at Peterson AFB/COS Airport and where people can find those resources. The group and begin drafting language that could guide citizens/developers/real estate professionals to online resources that would help them learn about what operations and activities occur at the airport (e.g. – how to find relevant parts of code, standard language used for rental agreements for rentals within the airport influence area, locating the Airport Master plan online, etc). JLUS staff, in coordination with the airport staff and JViation would add the outcomes of these discussions to the draft Working Group report. This draft document would be sent to the group for review and comment. Additional meetings would be scheduled as needed to provide additional time for discussion and developing input.

End Product: The result of the working group discussions would be a Working Group report of stakeholder input that would assist JViation, the airport, and the City in their evaluation of zoning code for encroachment mitigation, map development, and stakeholder discussion. If possible, this brief Working Group report could form an appendix within the airport master plan if so desired by Colorado Springs Airport and JViation.

Working Group Representation:
Community Stakeholders
- Colorado Springs Chamber and EDC representative
- City of Colorado Springs Planning representative
- Colorado Springs Airport representative and their consultants as needed
- Colorado Springs Airport Advisory Commission representative
- CDOT airspace representative
- El Paso County Planning representative
- Defense Mission Task Force/Military Affairs Council representatives
- CONO
- Colorado Springs Housing and Building Association
- Pikes Peak Realtors

Military Stakeholders
- Peterson AFB planning representative
- Peterson AFB airfield operations representative
- 302nd Air Wing Representative
- Fort Carson Arrival Departure Airfield Control Group (ADACG) representative

RECOMMENDATIONS
Discuss the proposed activities for Peterson AFB/COS Airport Area to support implementation task 4 and to provide input into the Colorado Springs Airport Master Plan update process.
DATE: January 23, 2020
TO: JLUS Implementation Policy Committee
FROM: Ann Werner, JLUS Planner
THROUGH: Andrew Gunning, Executive Director
SUBJECT: USAFA SUB-AREA PLAN WORKING GROUP IMPLEMENTATION

ACTION REQUESTED: Review & Approve

SUMMARY
The role of this group will be to fulfill “Grant Task 5: Air Force Academy Sub-area plan/mapping” through land use analysis of undeveloped parcels and recommended actions for compatible development (coordinated with El Paso County Master Plan). JLUS staff will apply the “Execution and Monitoring Plan - Collaborative Best Practices” approved by the JLUS Implementation Committee on October 24, 2019, to guide this working group and implement recommended JLUS actions associated with this task.

Among the recent initiatives taken by the Air Force Academy, principally the Air Installations Compatible Use Zones (AICUZ) Study, AFA Community Planning staff completed comprehensive parcel research to understand what lands adjacent to the installation could benefit from airport overlay zoning. The research showed that approximately 70 parcels have existing avigation easements. Having these existing avigation easements will greatly help build a basis for more such easements on parcels that exist within airfield training routes. Additionally, AFA staff are incorporating more robust development review language regarding air hazards and related concerns for projects they receive from city and county planning offices. As part of the collaboration efforts between the AFA and regional governments, JLUS and AFA staff have been attending the Advisory Committee meetings for the El Paso County Master Plan to understand how County policies will protect AFA’s mission.

The areas identified as focus areas of the sub-area plan by AFA staff are: 1. Airfield/airport overlay; 2. Stormwater; 3. Transportation. The initial vision for the AFA Airfield working group civilian representation should include both policy decision-level stakeholders and staff-level members from the Town of Monument, City of Colorado Springs, COS Airport, and El Paso County planning offices in addition to representatives from the Mayor’s office, and a representatives from the development community. A list of potential members is listed on the last page of this memo.
The AFA subarea plan is complex and is expected to have phases in each of the three focus areas. The working group representation for each meeting will vary depending on the area of focus and whether the agenda is more focused on policy or technical aspects of each issue. For example, discussions on zoning codes that relate to flight may require a policy-maker and a planning official from the relevant jurisdiction. Discussions on stormwater issues specific to a particular creek may only involve a discussion by stormwater professionals initially before bringing in policy-makers. The details and schedule are in the initial stages of development and are expected to evolve as the subarea planning efforts go forward.

Our discussion today will be focused on what types of input the AFA Sub-area plan Working Group could provide by discussing technical issues such as mapping, specific zoning/airport overlays, and military flight operations. Specific recommendations that will help inform this discussion are located within the US Air Force Academy Air Installations Compatible Use Zones (AICUZ) Study (2019), Chapter 7.0 – Implementation, specifically calls out the need for planning and partnerships region wide.

Section 7.2.2, page 81, (attached) states the following:
- “The Air Force recognizes the vital partnership with the Pikes Peak Area Council of Governments and the role PPACG plays in developing partnership solutions on compatible land use to ensure future viability of the Academy’s Cadet Flight Training Mission”

Section 7.3.1, page 83, (attached) calls out how local governments can support planning efforts:
- “Local governments can enact compatible planning, zoning and development policy, principles and practices.”

Section 7.3.2, page 84, (attached) focuses on zoning:
- “Develop and adopt an Airport overlay for the U.S. Air Force Academy airfield; extend/amend current county and municipal zoning codes in accordance with C.R.S. 24-65.1-202 and 43-10-113.”
- “Implement height and obstruction zoning ordinances that reflect Title 14 CFR, Part 77 obstruction standards, and filing requirements.”

This input would support the long-term viability of flight training operations for the airfield while supporting compatible development around the Air Force Academy.

**WORKING GROUP ACTIONS**

The following related actions is of upmost importance for protecting the flight training mission and will be the focus of discussion at the first meeting:

**Action 2.2.5:** “Recognize the AFA Airfield as an airport to ensure development complies with FAA regulations and protects public safety”
Action 2.2.6: “Establish airport overlay zoning for all military airfields within the JLUS study area”

Other important actions associated with this working group are:

Action 1.2: “Utilize online mapping and data tools to assist stakeholders with managing mission encroachment issues”

Action 1.2.3: “Facilitate interjurisdictional mapping of land uses and vacant parcels near military installations to assist military-community coordination on mission support and compatible development”

Action 1.4: “Include military stakeholders in land use planning processes to address regional compatibility issues”

Action 2.2: “Minimize Incompatible land uses and development affected by military flight operations”

Action 2.4: “Address transportation needs around installations”

Action 2.4.9: “Manage future transportation projects that could affect gate traffic and associated stormwater impacts”

Action 2.6: Plan for long-term stormwater and utility infrastructure challenges expected from future mission growth”

Chapter 10 of the Colorado Springs Regional Joint Land Use Study identifies over 75 specific actions that directly and indirectly relate to the sub-area plan for the Air Force Academy. It is not anticipated to be able to completely address all of these actions within the timeframe of this Implementation grant. The goal of the working group is to meet the mapping and sub-area plan deliverables and focus on the actions that can be initiated for the three focus areas; the most critical being recognizing the AFA airfield as an airport within local land use and development policies.

Meetings:
On December 10, 2019, JLUS staff met with AFA staff to discuss the sub-area planning process. The formation and makeup of the associated working group was discussed. A more formal meeting for this working group is anticipated to be scheduled later in February.

Future meetings are anticipated to be scheduled as needed, expecting to meet monthly at a minimum through the end of 2020. It is anticipated that meetings up to twice per month are more realistic based on the scope of the action items for the Air Force Academy.

Initial working group meetings will be focused on airfield encroachment. Additional meetings for stormwater and transportation are anticipated to start during 2020 to begin work toward
the actions listed above. These working groups will likely have overlap with committee members from the airfield/airport overlay group. It is anticipated that the working groups for these topics will continue to meet beyond the timeframe of this Implementation grant.

The goal of the airfield/airport overlay working group discussions is to assist the City in their evaluation of zoning code for airport overlay, encroachment mitigation, map development, and stakeholder discussion. (RetoolCOS - Zoning Ordinance Update https://coloradosprings.gov/retoolcos?mlid=47011)

At the initial meeting of the RetoolCOS Zoning Ordinance Advisory Committee on December 3, 2019, it was discussed that the zoning ordinance portion update of the overall subdivision code was intended to be addressed during first half of 2020 and the remaining code updates would be completed by the springs of 2021. In addition, the working group can assist El Paso County with their Master Plan efforts (https://www.elpasoco.com/el-paso-county-planning-department-presents-existing-conditions-report/). It is worth noting that the County’s document includes extensive material on military and related encroachment impacts.

Working Group Representation:
Community Stakeholders:
• Colorado Springs Chamber and EDC representative
• City of Colorado Springs Planning representative (to include the level of policy decision maker)
• Colorado Springs Airport representative
• El Paso County Planning representative
• Town of Monument representative
• Defense Mission Task Force/Military Affairs Council representatives
• Colorado Springs Housing and Building Association
• Pikes Peak Realtors

Military Stakeholders:
▪ AFA planning representative
▪ AFA airfield operations representative
▪ 306th Flying Training Wing Representative

RECOMMENDATIONS

Discuss the proposed activities for Air Force Academy Sub-area plan/mapping to support implementation grant task 5.
Assembly consider legislation requiring compliance for filings required by Title 14 C.F.R., Part 77, i.e. Federal Aviation Administration “Notice of Proposed Construction or Alteration” filings (FAA form 7460-1).

7.2.2 Pikes Peak Area Council of Governments (PPACG)

The PPACG sponsored 2018 Joint Land Use Study (JLUS), a collaborative planning action between local governments and DoD installations in the greater Colorado Springs region, provides a strategic framework to maintain common understanding, continued collaboration and, most importantly, continued action towards achieving shared regional goals.

The Air Force recognizes the vital partnership with the Pikes Peak Area Council of Governments and the role PPACG plays in developing partnership solutions on compatible land use to ensure future viability of the Academy’s Cadet Flight Training Mission.

This chapter offers recommendations specific to this AICUZ Study, and pertinent recommendations from the 2018 JLUS for stakeholders to implement that will afford long term protection to the community and preserve USAFA’s flying mission.

The Air Force endorses PPACG key implementation strategies identified by the Joint Land Use Study (JLUS) adopted in December 2018. Most notably to:

- Improve collaboration among military and community stakeholders on JLUS topics (JLUS Recommendation 1.1):
  - Support ongoing efforts by state and local organizations to preserve, protect, expand, and attract new military missions, assets and installations
  - Coordinate with military installation committees or other groups, i.e. the Air Force Academy Installation Encroachment Management Team
  - Identify opportunities to address JLUS objectives within the Air Force Community Partnership Program
  - Formalize the Airspace Working Group to address ongoing issues
  - Produce ‘Area of Concern’ maps to assist local jurisdictions with zoning overlays and protection of compatible land use
  - Incorporate military accident potential zone (APZ) standards into city and county GIS zoning codes and maps
- Develop methods to inform and collaborate with residents and community leaders to manage impacts from flight operations (JLUS Recommendation 1.3):
  - Provide web- and print-based materials to civilian partners including military flight
operations and civilian drone use

- Develop materials to educate real estate professionals and developers about military operations and impacts
- Develop standard sellers’ disclosure language for real estate agents to inform residents of flight/military operations in airspace near affected areas
- Examine long-term approaches to reduce flight operation impacts on surrounding neighborhoods, including sound attenuation and flight schedules

- Minimize incompatible land uses and development affected by military flight operations (JLUS Recommendation 2.2):
  - Educate local land use officials on the effects of incompatible development on military operations
  - Incorporate flight safety information to establish specific criteria for evaluating development that would affect military flight or airspace operations
  - Comply with FAA regulations and refer all types of development within 20,000 feet of military airfields for review for public safety, flight safety, and vertical obstructions, including cell towers, temporary cranes, and multistory buildings
  - Recognize the AFA Airfield as an airport to ensure development complies with FAA regulations and protects public safety
  - Establish airport overlay zoning for all military airfields within the JLUS study area
  - Formalize development notification and review processes between local jurisdictions and military installations through memoranda of understanding
  - Coordinate on economic development to address planning efforts relating to military airfield and airspace operations, including FAA Part 150 and AICUZ
  - Implement consistent and compatible zoning regulations for land areas within air APZs.

- Pursue land use buffering and conservation opportunities to preserve mission (JLUS Recommendation 2.3):
  - Pursue conservation partnering opportunities for compatible land use buffering under flight training areas and other critical areas
  - Plan for long-term storm water and utility infrastructure challenges expected from future mission growth (due to anticipated impact to airfield operations) (JLUS Recommendation 2.6)

7.3 Local Government Role

The role of local government is critical to ensure land use compatibility balances economic development with preservation of the Academy’s flight training mission. The Air Force Academy has a long history of working closely with the local municipal governments of Colorado Springs and the Town of Monument, as well as the County of El Paso. Collaboration and partnership will strengthen these relationships, increase public safety and help preserve the vitality of the flight-
training mission. Consideration of the following recommendations during revision of relevant land use planning or zoning regulation will help promote mutually compatible land use and development near this vital air installation.

7.3.1 Planning

- Continue collaboration and partnership between municipal and county planning and development departments and the Academy installation planning team
- Continue to include Air Force Academy leadership as ex-officio members on boards, commissions, and regional councils addressing long-range development and other planning policies
- Consider AICUZ policies and guidelines when developing or revising city comprehensive plans and use AICUZ overlay maps, and Air Force Land Use Compatibility Guidelines (see Appendix A) to evaluate existing and future land use proposals
- Review capital improvement plans, infrastructure investment, and development policy as not to encourage incompatible land use patterns near the Air Force Academy airfields, with particular emphasis on utility extension and transportation planning
- Update land use plans and ordinances to reflect AICUZ recommendations for development in CZs/APZs and noise zones
- Recognize the AFA Airfield as an airport to ensure development complies with FAA regulations and protects public safety
- Consider development of an area plan for unincorporated land around the Air Force Academy
- Consider development of a working group of city, county, and Academy representatives to discuss land use concerns and major development proposals that could affect aircraft operations
- Consider creation of an Intergovernmental Joint Airport Advisory Commission with development review authority and chartered to preserve private, commercial and military aviation capacity within El Paso County
7.3.2 Zoning

- Continue to consult Academy leadership and base planning staff on proposed planning and zoning actions with potential to impact air installation operations
- Develop and adopt an Airport overlay for the U.S. Air Force Academy airfield; extend/amend current county and municipal zoning codes in accordance with C.R.S. 24-65.1-202 and 43-10-113
- Implement height and obstruction zoning ordinances that reflect Title 14 CFR, Part 77 obstruction standards, and filing requirements
- Encourage local government to ensure compliance with FAA regulations and refer all types of development within 20,000 feet of military airfields for review for public safety, flight safety, and vertical obstructions, including cell towers, temporary cranes, and multistory buildings
- Enact or modify building/residential code to ensure that new construction near the Academy’s airfields have recommended noise level reduction measures incorporated into the design and construction of structures
- Implement consistent and compatible zoning regulations for land areas within air APZs.

7.3.3 Real Estate and Development

- Continue to provide the Air Force Academy opportunity to review development applications and “change use of property” requests to assess potential impact to the Academy’s mission, flight training program and airfield operations
- Formalize development notification and review processes between local jurisdictions
- Monitor construction applications for tall structures, such as buildings, communication towers, and wind turbines, for compliance with FAA Part 77 criteria to mitigate hazards to navigable airspace around the Academy
- Develop standard sellers’ disclosure language as a means for real estate agents to inform residents of flight/military operations in airspace near affected homes (ILUS recommendation 1.3.4)
- Enact fair disclosure ordinances to require real estate disclosure for individuals purchasing property under operational airspace, within airfield APZs, and near established noise zones
DATE: January 23, 2020
TO: JLUS Implementation Policy Committee
FROM: Brian Potts, JLUS Program Manager
THROUGH: Andrew Gunning, Executive Director
SUBJECT: PUBLIC LANDS WORKING GROUP IMPLEMENTATION

ACTION REQUESTED: Review & Approve

SUMMARY
The role of this group will be to contribute to “Grant Task 8: Communicate and coordinate with federal, state, and local entities as JLUS information is needed to support stakeholder actions associated with the JLUS Implementation Plan.” JLUS staff will apply the “Execution and Monitoring Plan - Collaborative Best Practices” approved by the JLUS Implementation Committee on October 24, 2019, to guide this working group and implement recommended JLUS actions associated with this task.

Goal: The Public Lands Working Group should discuss shared military and community interest in use of public lands, specifically wildfire, agricultural use, and forest management based upon the following:

1. The military installations, agricultural producers, and conservation professionals have a mutual interest in stewardship of the rural landscape.

2. Military missions within this region include flight training in the airspace at various elevations above rural agricultural lands and it is important for these existing compatible land uses to continue.

3. Federal, State, and Local governments have an interest in strategically preserving open space for recreational purposes and other public interests.

Discussions at the first JLUS Implementation Committee meeting suggested that various local governments and military stakeholders would like more engagement with agencies that manage public lands to discuss various issues.
WORKING GROUP ACTIONS

2.3.2 Pursue conservation partnering opportunities for compatible land use buffering under flight training areas and other critical areas as needed

3.1.2 Refine coordination and emergency response for combating wildfires throughout the JLUS area

3.1.3 Reduce potential fire severity through improved fire mitigation on lands adjacent to the installation

3.1.4 Craft a wildfire mitigation and watershed preservation plan for higher elevation forest areas west of the installation(s) to include insect infestation management

Concept for Meeting #1: Gather military and civilian stakeholders that share an interest in public land management as it pertains to the intersecting issues of wildfire, forest health, and watershed management issues among others. The Regional Office of Emergency Management would be involved in this discussion and stakeholders could discuss how they are currently working on wildfire mitigation and coordination with ideas on how military and local stakeholders could participate in regional wildfire mitigation planning or other forms of coordinating mechanisms to codify systems of mutual aid, focus limited financial resources on the most critical wildfire threats, and what entities are taking the lead on these issues in our region.

Concepts for Meetings #2 and beyond: The next series of meetings would be focused on discussing regional interests in conservation of public lands that help buffer military installations while providing valuable public open space, recreational lands, or lands that have other types of value for the land management entities and users.

End Product: The result of the working group discussions would be a report of stakeholder input that would provide documentation of issues and detailed steps that would lead to the completion of the recommended JLUS actions noted in the summary.

Working Group Representation:
Civilian Stakeholders
• El Paso County open space representative
• City of Colorado Springs open space representative
• Town of Monument
• Regional Office of Emergency Management (COS/El Paso County)
• Fremont County
• Pueblo County
• Teller County
- US Forest Service
- Colorado State Forest Service
- Division of Natural Resources and/or State Land Board
- Defense Mission Task Force/Military Affairs Council representatives

Military Stakeholders
- Installation representatives who have an interest in preserving public lands
  - Environmental planners
  - Fire/emergency personnel manage deployment during natural disasters
  - Flight operations personnel who use airspace above publicly owned lands

RECOMMENDATIONS

Discuss the working group focus and scope including:

- Does the military have a need to make arrangements with public land stakeholders for additional training areas (on the ground or airspace above)?
- Are their locations where future partnerships between the military, government, and private landowners could buffer military operations while conserving natural/agricultural landscapes or provide new public recreational opportunities?
- Are there any land management issues of mutual interest in our region such as watershed, wildlife, or invasive plant or insect management where collaboration is needed?